

Fort Ord Reuse Authority  
Attn: Board of Directors  
920 2<sup>nd</sup> Ave., Suite A  
Marina, CA 93933

June 5, 2020

Dear Board Members:

This will probably be my last communication with you as a Board of Directors. Over the years I have spoken or written to you about many issues effecting the local veteran community and the reuse of historic Ft. Ord. Through the years you, as a board, have been very supportive and most of our projects within your venue have gone very well. I thank you for the efforts you and your predecessors have made to ensure the formation of the Veteran Issues Advisory Committee, the opening of the new VA/DOD Health Clinic, opening and now continuing effort for the California Central Coast Veteran Cemetery and many other significant projects. As FORA's responsibilities now transition to many different agencies it will be more cumbersome if not more difficult to get things accomplished. That is why the United Veterans Council of Monterey County has been so active in trying to get your support as a body one last time.

We know how difficult the decisions concerning disbursing any remaining funds are. We also know that many agencies are requesting large numbers of dollars from these potential funds. You must weigh your obligations and your decisions carefully. We have offered several reasons why we feel it is important to continue the Veteran Issues Advisory Committee after your final actions and closure.

We ask that you bear them in mind as you make your decisions. There is a real need to continue efforts with the Federal, State and local jurisdictions concerning the VA/DOD Clinic, the continued development of the cemetery, the potential of the cemetery endowment parcel MOU, the Veterans Transition Center's continued growth, ancillary projects in the vicinity of the cemetery and others. Those issues all require watching for laws, regulations and potentially harmful decisions and subsequent coordination of effort among the jurisdictions and the veteran community.

We have outlined how the veteran community pays its way by bringing in nearly \$100 Million annually and the active military community certainly brings in much more that gets spent in your county and your communities. These numbers will continue to grow if the County Military and Veteran Affairs Office keeps up its efforts to reach more veterans and help each of them obtain the benefits and compensation they have earned.

We have also mentioned the aging of the veteran community to the point where only a few are able to continue working for the betterment of conditions for the rest.

Monterey County has indicated a willingness to help in this effort through the Military and Veterans Affairs Office. What you may not realize is that this office is very small. It is working diligently to reach more and more veterans through expanded venues for appointments even during the Shelter in Place orders. In order for them to continue the effort and expand the benefits for more veterans they cannot afford to pull any staff for a new mission. That brings us to our request for support from you.

The County Military and Veteran Affairs Office has provided a letter outlining what this new person would be responsible for and how much it would cost to fund the position. He indicates that \$350,000 would fund this new mission for 3 years allowing the County time to plan for and fund the position permanently. His letter is enclosed.

We ask that you consider this request as a separate issue from any other request by the County for funding support and that you provide the requested assistance be dedicated to the purpose requested herein.

Your mission for all these years has been to plan for, fund and execute projects occurring on historic Ft. Ord. You now have the opportunity to take one last step to ensure your legacy by ensuring the success of the transition of the Veteran Issues Advisory Committee from FORA to Monterey County.

Thank you again for taking the time to consider these comments and thank you for your service to our communities and our county.

Sincerely,

James Bogan and Sid Williams  
President                      Secretary



## County of Monterey – Military & Veterans Affairs Office

### **Fort Ord Reuse Authority Transfer of Veterans Issues Advisory Committee (VIAC)**

#### **COMMITTEE CHARGE**

Responsible to the Monterey County Director of Military and Veterans Affairs Office (MVAO) to formulate, coordinate, supervise, and execute VIAC policy and strategy as appropriate. Serves as a liaison or primary point of contact for governmental agencies (Federal, State, Local), their staff, and all relevant committees to advance policies, actions, operations, and requirements of Monterey County while benefiting the Veteran community. The Incumbent will assist in the overall integration of FORA's former programs and efforts with regard to the Monterey County Veteran community, develops engagement strategies for Veteran organizations, and disseminates critical information relating to former FORA/VIAC activities and/or programs benefitting Veterans or Veteran-serving organizations.

The Veterans Issues Advisory Committee (VIAC) will identify, discuss, evaluate, advise and advocate for the Veterans of the County of Monterey regarding the development of former Fort Ord and issues that will have a direct impact to the Veteran community. VIAC provides joint high-level stake holders the ability to meet and confer on all individual and joint matters within the footprint of the former Fort Ord.

Issues that are to be monitored through VIAC include but are not limited to:

- Military & Veteran specific interests / causes / issues on the former Fort Ord for the benefit of all County veterans to include, disabled veterans, homeless veterans, LGBTQ and other minority groups within the Military and Veteran community
- Coordinate with State legislature, CDCR and other stake holders for the reintegration of justice-involved Veterans
- Homeless Veteran Services including affordable housing.
- Completion and expansion of the California Central Coast Veterans Cemetery.
- Completion and expansion of the Department of Defense / VA Clinic to include the addition of a localized pharmacy
- Advocacy for state or federal or local parks or historical sites specific to Fort Ord and veteran's
- Ord Community (Community Center, Gym, Commissary, Post Exchange, Gas Station, Housing) advocacy and support.
- Facilitates joint municipality efforts to accomplish common goals for the benefit of Veterans in Monterey County
- Work to establish a Veterans Memorial Building utilizing California Military & Veterans Code.

The VIAC is charged with reviewing resources necessary for the successful implementation of projects and will review data or recommendations that may come from its members. Representation from every municipality and appropriate organizations should be actively represented. Working jointly to provide input regarding organizational, policy, financial, and technical elements in processing of any projects or items related to veterans or military issues as mutually agreed. VIAC will continue to better the lives of all Monterey County Veterans; to include, disabled veterans, homeless veterans, Justice Involved, LGBTQ and other minority groups within the Military and Veteran community.

#### **VIAC - VOTING /NON VOTING MEMBER LIST**

- Department of the Army – Garrison Commander or appointee
- US Congress Office Representation
- State Senate Representation
- State Assembly Representation
- County of Monterey – Military & Veterans Affairs Officer or appointee

- City of Seaside – Mayor or appointee
- City of Marina – Mayor or appointee
- City of Del Rey Oaks - Mayor or appointee
- United Veterans Council - Chair or appointee
- Military & Veterans Affairs Advisory Committee – Chair or appointee
- Veterans Transition Center – Director or appointee
- California Central Coast Veterans Cemetery Foundation - Chair or appointee
- CCCVC Advisory Committee - Chair or appointee
- Disabled American Veterans (DAV) - Representative

**PROPOSED POSITION TYPE TO FUNCTION VIAC**

The County of Monterey will need to add 1 FTE at the Management Analyst I level. This position will be added in the Military & Veterans Affairs Office. The position required to facilitate the Veterans Issues Advisory Committee (VIAC) will act in the capacities of Facilitator, Project Manager and Analyst. As a facilitator actions will be taken as a mediator helping the collective group to understand their common objectives and assists them to plan how to achieve these objectives for the overarching benefit of Monterey County Veterans. As a project manager there will be an overall responsibility for communication and efforts of successful initiation, planning, design, execution, monitoring, controlling and closure of mutually agreed on projects that benefit veterans. As an analyst there will be a focus on assessing VIAC goals and projects to determine if they are fishable, effective and efficient. This is accomplished through research, data gathering and similar methods.

**TOTAL “ONE-TIME” BUDGET ADD FOR MA I POSTION**

The total “one-time” funding requested from the Fort Ord Reuse Authority (FORA) to the County of Monterey is **\$351,053.00**. This funding will be able to sustain the Management Analyst I position for a 3-year period covering F/Y 20/21, 21/22 and 22/23. At the end of the 3-year period the position will be analyzed to determine continued relevance.

**Cost Break Down**

- \$5,000 Initial Onboarding Computer, IT, Desk Setup etc.
- \$106,052 Year 1 Step 1 (Includes Salary and all County Paid Incidentals)
- \$110,562 Year 2 Step 2 (Includes Salary and all County Paid Incidentals)
- \$115,351 Year 3 Step 3 (Includes Salary and all County Paid Incidentals)
- \$14,088 COLA Estimation
- **\$351,053 Total 3-year FTE County Cost**

**DEFINITION OF MANAGEMENT ANALYST I**

This is the first level in the Management Analyst I/II/III series. The Management Analyst level is dependent on the scope and complexity of the assignment. Positions assigned to Management Analyst I are performing duties of moderate scope and complexity. This level may also be used as an entry/trainee class for a position that is designated as a Management Analyst II in which case an incumbent may promote to that level once the experience and qualifications are met. Management Analyst I is distinguished from Management Analyst II in that the latter performs moderate to highly complex administrative analytical duties with a broader scope of responsibility and may fully supervise support and technical staff and serve as lead to Management Analysts.

**EXAMPLES OF VIAC DUTIES**

1. Analyzes, researches, gathers, advocates and interprets information on a wide variety of matters such as budgets, legislation, programs, contracts within the Military & Veteran community (to include; disabled veterans, homeless veterans, LGBTQ and other minority groups within the Military and Veteran community).
2. Work to establish a Veterans Memorial Building – working specifically with the California Military & Veterans Code MVC – Division 6. Veterans Buildings, Memorials, and Cemeteries [1170 - 1480]
3. Makes recommendations regarding policies, procedures, organization, operations, programs and other management-related areas.

**EXAMPLES OF VIAC DUTIES – Continued**

4. Prepares and presents written and oral reports on recommendations, data, impacts, options, strategies and conclusions that are based on analyses.
5. Develops, prepares, modifies and monitors items/areas such as budgets, grants, research projects, and contracts.

**2020**

June 10, 2020

**Commissioners**

**Chair**

Ian Oglesby  
*City Member*

**Vice Chair**

Christopher Lopez  
*County Member*

Luis Alejo  
*County Member*

Joe Gunter  
*City Member*

Mary Ann Leffel  
*Special District Member*

Matt Gourley  
*Public Member*

Warren Poitras  
*Special District Member*

Maria Orozco  
*City Member, Alternate*

Jane Parker  
*County Member, Alternate*

Steve Snodgrass  
*Public Member, Alternate*

Graig R. Stephens  
*Special District Member, Alternate*

**Counsel**

Kelly L. Donlon  
*General Counsel*

**Executive Officer**

Kate McKenna, AICP

132 W. Gabilan Street, #102  
Salinas, CA 93901

P. O. Box 1369  
Salinas, CA 93902

Voice: 831-754-5838

[www.monterey.lafco.ca.gov](http://www.monterey.lafco.ca.gov)

FORA Chair/Supervisor Jane Parker  
and Board of Directors  
920 2<sup>nd</sup> Avenue, Suite A,  
Marina, CA 93933

**Subject: June 11, 2020 FORA Board Agenda Items 7b (2018 Transition Plan Update) and 7c (Unallocated Funds Distribution)**

Dear FORA Chair/Supervisor Jane Parker and FORA Board of Directors,

On behalf of the Local Agency Formation Commission (LAFCO) of Monterey County, I am writing in our dissolution oversight role to respectfully comment on two items on the June 11 agenda. The goal is to benefit all involved parties associated with the FORA dissolution.

**Item 7b, 2018 Transition Plan Update**

LAFCO requests that the Board approve the following changes to the 2018 Transition Plan Update. Items 2 through 5 are reiterations of previous LAFCO requests.

- 1) Delete Section 3.1 (Escrow). This section is an outdated reference to a process that did not occur and will not occur. It is inconsistent with, and is superseded by, the FORA-LAFCO Indemnification Agreement executed on December 18, 2019;
- 2) Add clear and definitive statements as to the survival (or not) of FORA agreements, contracts and plans after FORA ceases operations on June 30, 2020;
- 3) Add language that designates responsible successor agencies, as required by the FORA Act. Please include successors for legal, financial and/or any other unresolved matters, known and unknown. The Transition Plan includes a partial list of successors. A more thorough list is needed to complete this task. The task is especially critical given that stakeholders such as the California Native Plant Society, Resource Environmental, Inc., Monterey Peninsula College, Marina Coast Water District, Keep Fort Ord Wild and others have raised unresolved issues with FORA in recent months, and additional issues may be discovered after June 30, 2020;
- 4) Provide a schedule of remaining obligations, as required by the FORA Act, or a written explanation for not including this item;
- 5) Add language that provides a mechanism for post-dissolution disbursement of FORA funds to LAFCO by the County of Monterey, as may be necessary, to pay for post-dissolution legal and administrative costs of our oversight role.

**Item 7c, Unallocated Funds Distribution**

LAFCO requests that the Board allocate: (1) up to \$1.5 million in supplemental litigation reserve funding for LAFCO, and (2) \$100,000 for LAFCO's administrative oversight of post-dissolution wind-up tasks. Justifications for these requests were presented in past letters to the FORA Board.

FORA has completed many critical tasks in the dissolution process. LAFCO extends its appreciation to the Board leadership and members, counsel, staff and consultants for the accomplishments to date, and thanks you in advance for your attention to our remaining requests on June 11.

Sincerely,

A handwritten signature in blue ink that reads "Kate McKenna". The signature is fluid and cursive, with the first name "Kate" and last name "McKenna" clearly legible.

Kate McKenna, AICP  
Executive Officer

FORA Board Directors

Input for the Transfer of the Veterans Information an Advisory Committee (VIAC).

The members of the VIAC respectfully requests that the Board accept the below recommendations germane to continuance of the VIAC on the FORA Replacement agency.

General: The VIAC urges your Board take actions that will affect a smooth and orderly transition of VIAC to the FORA replacement agency to ensure continuity of all the existing Veterans Physical Plants (Veterans Cemetery, VA/DOD Health Clinic, Veterans Transition Center) are maintained. Further, that planned ancillary projects adjacent to the Veterans Cemetery are completed in a manner that memorializes the enshrinement of our Veterans Community (Chapel, Memorial Building, Military & Veterans Museum, Amphitheater) enhancing our Military and civilian community at large.

Issues germane continuance of VIAC:

- Maintain the lines of communications for all parties concerned with those projects and issues. Namely; Federal, State, municipal governments and the Veterans community.
- Ensure existing services are continued and any unmet services are met, continuing services are maintained professionally with respect to our nations Veterans needs. It is paramount that services evolve with the needs of our veterans' community.

Recommended Actions:

- Accept the formation of the VIAC under the recommendations of the County that houses and assumes administrative duties of Management Analyst position as requested with all the duties and job descriptions depicted by the County. Authorize the Salary Structure of the position.
- Recommend to the Replacement Agency that Bylaws be established by the VIAC that ensures the Replacement Agency maintain leadership and decision making, and the makeup of the VIAC. Further, that VIAC report to the replacement agency quarterly.
- Inasmuch as possible, urge that the replacement agency voting members are veterans or veterans' family members representing the attached recommended voting members.

Rationale: It is expected that current services will remain intact for at least the next 150 years and those services will likely evolve to keep pace with the needs of our Veterans' community.

In summary, upon approval of these recommendations, your actions will proudly enact a lasting legacy for our Veterans, their families and survivors.

Respectfully,

Ian N. Oglesby, VIAC Chairman

Attachment:

## VIAC Membership

### Voting Members: (9)

City of Del Rey Oaks Veteran  
City of Marina Veteran  
City of Seaside Veteran, Ian Oglesby, Mayor (Veteran)  
County Military & Veterans Affairs Commission Veteran, Sidney Williams, Chairman  
United Veterans Council of Monterey County, James Bogan, President  
Veterans Transition Center, Veteran, Jack Murphy  
Central California Coast Veterans Cemetery Foundation Veteran, Richard Garza, Pres..  
Women Veterans Representative, Mary Estrada  
Veterans Survivor, Jeanne Nakagawa

### Ex-Officio Members:

US Congressman, Jimmy Panetta  
State Senator, William Monning  
State Assembly, Mark Stone  
State Assembly  
State Assembly  
Garrison Commander, POM  
POM Retiree Council, Veteran  
VA/DOD Health Care Clinic, Veteran  
Central California Coast Veterans Cemetery Manager  
City of Del Rey Oaks, Admin Staff  
City of Marina, Admin Staff  
City of Seaside, Admin Staff  
Replacement Agency, Admin Staff  
  
Executive Director VIAC/ County Military & Veterans Affairs Officer  
Jason Cameron